

1 PATRICIA A. CUTLER, Assistant U.S. Trustee (#50352)
STEPHEN L. JOHNSON, Trial Attorney (#145771)
2 EDWARD G. MYRTLE, Trial Attorney (DC#375913)
MARGARET H. MCGEE, Trial Attorney (#142722)
3 U.S. Department of Justice
Office of the United States Trustee
4 250 Montgomery Street, Suite 1000
San Francisco, CA 94104-3401
5 Telephone: (415) 705-3333
Facsimile: (415) 705-3379
6

7 ATTORNEYS FOR UNITED STATES TRUSTEE
LINDA EKSTROM STANLEY

8 UNITED STATES BANKRUPTCY COURT
9 NORTHERN DISTRICT OF CALIFORNIA
10

11 In re:
12 PACIFIC GAS AND ELECTRIC COMPANY,
13 Debtor.
14

Case No.: 01-30923
Chapter 11

Date: March 25, 2002
Time: 9:30 a.m.
Court: Hon. Dennis Montali
22nd Floor, 235 Pine Street
San Francisco
15

16 UNITED STATES TRUSTEE'S OBJECTION TO MOTIONS TO APPROVE
17 (1) SETTLEMENT AND SUPPORT AGREEMENT
(2) PAYMENT OF CERTAIN PRE-PETITION CLAIMS
18
19
20
21
22
23
24
25
26
27
28

Table of Contents

BACKGROUND

2

ARGUMENT

3

I. PROPONENTS' SETTLEMENT WITH THE SENIOR DEBTHOLDERS CANNOT BE APPROVED BECAUSE IT EXCEEDS THE COURT'S AUTHORITY UNDER SECTION 363(b) AND BANKRUPTCY RULE 9019

3

A. SECTION 363 DOES NOT AUTHORIZE APPROVAL OF AGREEMENTS REQUIRING CREDITORS TO VOTE IN FAVOR OF A PLAN

3

B. CASE LAW DOES NOT AUTHORIZE SETTLEMENTS REQUIRING PLAN APPROVALS WHEN CREDITORS HAVE NOT EVALUATED AND MAY NOT EVEN CONSIDER ALTERNATIVES

4

II. THE PROPONENTS' SETTLEMENT WITH THE SENIOR DEBTORHOLDERS CANNOT BE APPROVED BECAUSE IT VIOLATES THE BANKRUPTCY CODE

5

A. THE SETTLEMENT AND SUPPORT AGREEMENT VIOLATES THE SPIRIT AND INTENT OF THE BANKRUPTCY CODE BY REQUIRING VOTES IN FAVOR OF DEBTOR'S PLAN AND MUZZLING DISSENT

5

B. THE SETTLEMENT AND SUPPORT AGREEMENT VIOLATES THE BANKRUPTCY CODE BY SOLICITING VOTES PRIOR TO THE BANKRUPTCY COURT'S APPROVAL OF THE DISCLOSURE STATEMENT

6

C. THE SETTLEMENT AND SUPPORT AGREEMENT FRUSTRATES THE COURT'S DECISION TO TERMINATE EXCLUSIVITY IN FAVOR OF THE CALIFORNIA PUBLIC UTILITIES COMMISSION

7

D. THE SETTLEMENT AND SUPPORT AGREEMENT VIOLATES CONCEPTS OF PRO-RATA DISTRIBUTION - NOT ALL UNSECURED CREDITORS WILL BE PAID INTEREST UNDER THE PROPONENTS' PROPOSAL

7

E. THE SETTLEMENT AND SUPPORT AGREEMENT UNLAWFULLY AUTHORIZES THE PAYMENT OF POST-PETITION FEES AND EXPENSES TO THE PROFESSIONALS EMPLOYED BY UNSECURED CREDITORS

8

III. PAYMENT OF UNSECURED CLAIMS PRIOR TO CONFIRMATION IS PROHIBITED

9

- 1 A. NEITHER MOTION SHOULD BE APPROVED BECAUSE THE BANKRUPTCY
2 CODE DOES NOT AUTHORIZE PAYMENT OF UNSECURED, PRE-PETITION
3 CLAIMS OUTSIDE A CONFIRMED PLAN OF REORGANIZATION 9
4
5 B. SECTION 105 DOES NOT AUTHORIZE THE COURT TO VIOLATE THE
6 BANKRUPTCY CODE'S PROHIBITION ON PAYMENT OF
7 PRE-PETITION CLAIMS OUTSIDE A CONFIRMED
8 PLAN OF REORGANIZATION 10
9
10 C. NO BINDING CASE LAW SUPPORTS THE PROPONENTS
11 UNUSUAL REQUEST TO PAY PRE- PETITION CLAIMS NOW 11
12
13 1. THE "DOCTRINE OF NECESSITY" IS RARELY APPLIED
14 AND IS SEVERLY LIMITED BY THE NINTH CIRCUIT 11
15
16 2. EVEN IF THE DOCTRINE OF NECESSITY IS ENFORCEABLE, IT
17 DOES NOT APPLY HERE 12
18
19
20
21
22
23
24
25
26
27
28

CONCLUSION 13

Table of Authorities

CASES

<i>Century Glove, Inc. v. First American Bank of New York</i> , 860 F.2d 94 (3d Cir. 1988)	6
<i>Duff v. U.S. Trustee (In re California Fidelity, Inc.)</i> , 198 B.R. 567 (Bankr. 9 th Cir. 1996).....	7
<i>Ford v. Baroff (in re Baroff)</i> , 105 F.3d 439 (9 th Cir. 1997).....	8
<i>Hassen Imports Partnership v. KWP Financial VI (In re Hassen Motors Partnership)</i> , 256 B.R. 916 (Bankr. 9 th Cir. 2000)	8
<i>In re Braniff Airways, Inc.</i> 700 F.2d 935 (5 th Cir.), <i>reh'g denied sub. nom Pension Ben. Guar. Corp.</i> <i>v. Braniff Airways, Inc.</i> , 705 F.2d 450 (5 th Cir. 1983)	3
<i>In re FCX, Inc.</i> , 60 B.R. 405 (E.D.N.C. 1986).	8
<i>In re Fesco Plastics Corp.</i> , 996 F.2d 152 (7 th Cir. 1993)	11
<i>In re Joint E. & S. Dist. Asbestos Litigation</i> , 982 F.2d 721 (2d Cir. 1992).....	11
<i>In re Lion Capital Group</i> , 49 B.R. 163 (Bankr. S.D. N.Y. 1985).....	4
<i>In re Marvel Entertainment Group, Inc.</i> , 222 B.R. 243 (D. Del. 1998).....	4
<i>In re Morristown & Erie R. Co.</i> , 885 F.2d 98 (3d Cir. 1989)	11
<i>In re Structurlite Plastics Corp.</i> , 86 B.R. 922 (Bankr. S.D. Ohio 1988).....	12
<i>Johnson v. Righetti (In re Johnson)</i> , 756 F.2d 738 (9 th Cir. 1985)	8
<i>Norwest Bank Worthington v. Ahlers</i> , 485 U.S. 197 (1988).....	11
<i>Official Committee of Equity Security Holders v. Mabey</i> , 832 F.2d 299 (4 th Cir. 1987)	9, 12
<i>See Official Comm. of Unsecured Creditors v. Cajun Electr. Power Coop., Inc. (In re Cajun Electr.</i> <i>Power Coop., Inc.)</i> , 119 F.3d 349 (5 th Cir. 1997)	3

STATUTES

11 U.S.C. § 101	9
11 U.S.C. § 105	1, 10
11 U.S.C. § 363	3
11 U.S.C. § 362(a)(1)	10
11 U.S.C. § 362(A)(6)	10

1	11 U.S.C. § 362(c)(2)(c)	10
2	11 U.S.C. § 363(b).....	3
3	11 U.S.C. §§ 726	8
4	11 U.S.C. § 541(a).....	9
5	11 U.S.C. § 1121	5
6	11 U.S.C. § 1125	6
7	11 U.S.C. § 1129	1
8	11 U.S.C. § 1141(a).....	10
9	11 U.S.C. § 1141(b).....	10
10	11 U.S.C. § 1141(c)	10
11	11 U.S.C. § 1142(a).....	10
12	11 U.S.C. §§ 1122(a).....	9

13

14

15 RULES

16	FED. R. BANKR. P. 3021.....	9
----	-----------------------------	---

17	FED. R. BANKR. P. 9019.....	3
----	-----------------------------	---

18

19

20

21

22

23

24

25

26

27

28

1 Linda Ekstrom Stanley, United States Trustee, objects to the Proponents' motion to
2 approve the settlement and support agreement between the debtor, its parent and a majority
3 of the members of the unsecured creditor class (Class 5) and debtor's motion to pay claims
4 under \$5,000 immediately. The Bankruptcy Code does not authorize the Bankruptcy Court
5 to approve the relief requested by either of these motions.

6 The proposed settlement with the Senior Debtholders¹ is presented as a "compromise"
7 of a controversy – that is, a settlement of a dispute between the parties over what interest rate
8 will have to be paid to creditors by this solvent estate under a confirmed plan. But the terms
9 of the extraordinary settlement far exceed the resolution of the narrow interest rate issue.
10 The Proponents' request to approve the settlement with the pre-petition, unsecured Senior
11 Debtholders offends important principles of bankruptcy law. The settlement calls on the
12 debtor to pay interest to unsecured *pre-petition* creditors in advance of a Bankruptcy Court-
13 confirmed plan of reorganization. A second provision requires creditors to vote "yes" on
14 the Proponents' Plan of Reorganization. Another provision affirmatively prevents creditors
15 from taking any action, direct or indirect, to develop or formulate an alternative plan. These
16 terms cannot be approved. Chapter 11 prohibits payment of pre-petition claims outside a
17 confirmed plan. It also prohibits solicitation of votes prior to the Bankruptcy Court's
18 approval of a disclosure statement.

19 Debtor's motion to pay small unsecured pre-petition claims shares similar faults.
20 Convenient as early payment of these claims may be, no provision of the Bankruptcy Code
21 authorizes the Bankruptcy Court to authorize payment of unsecured claims prior the
22 confirmation of a plan. On the contrary, payment of claims must await a vote of creditors
23 accepting the terms of a plan and the Court's determination a plan meets the exacting
24 standards of 11 U.S.C. § 1129. The Proponents' bald assertion that payment is authorized by
25 11 U.S.C. § 105 because of the supposed latitude § 105 is said to give Bankruptcy Courts must
26 be rejected because the Bankruptcy Code makes no provision for early payment of claims.

27
28 ¹ Capitalized terms have the same meaning attributed to them in the Second Amended Plan of
Reorganization or the Proponents moving papers.

1 **BACKGROUND**

2 Debtor (individually and with its corporate parent) submitted two novel but extra
3 statutory motions for court approval. The first, styled a *Motion by Pacific Gas and Electric*
4 *Company for Order (A) Approving Settlement and Support Agreement, etc.*, seeks Bankruptcy
5 Court approval of the Settlement and Support Agreement between the Proponents and a
6 majority of the Class 5 unsecured creditor class. The agreement would authorize the estate to
7 pay interest on pre-petition claims at a negotiated rate prior to confirmation of any plan of
8 reorganization. The document requires debtor to pay both the pre-petition and post-petition
9 costs (legal and otherwise) of the Senior Debtholders immediately or when incurred. The
10 Settlement and Support Agreement, negotiated prior to the approval of any disclosure
11 statement, prior to the termination of exclusivity by the Bankruptcy Court, and prior to filing
12 of a term sheet by the only competing plan proponent, is conditioned by the Proponents on
13 *absolute* acceptance by the Senior Debtholders of the Proponent's plan. The provision
14 implementing this agreement could not be more broadly worded:

15 The Senior Debtholders shall fully support confirmation of the Plan, and each
16 Senior Debtholder shall: (i) following review of an approved Disclosure
17 Statement and solicitation package, vote its Allowed Class 5 Claim(s) set forth
18 on Schedule "A-1" hereto, and any further Class 5 Claims that it may acquire. . .
19 in acceptance of the Plan; (ii) *fully support confirmation* of the Plan; (iii) *not*
20 *consent to, vote for, or otherwise support*, encourage, directly or indirectly, any
21 plan of reorganization . . . other than the Plan; (iv) *not take any actions, directly or*
22 *indirectly*, to begin development or formulation of a plan of reorganization . .
23 other than the Plan; (v) *not solicit, directly or indirectly*, or meet with any parties,
24 for the purpose of developing or formulating a plan of reorganization other
25 than the Plan; and (vi) *not object to, delay or impede* or otherwise commence any
26 proceeding to oppose or object to the Plan or the Disclosure Statement.

27 Settlement and Support Agreement ¶ 13(a) (emphasis added).

28 The second motion, styled *Motion for Authority to Pay Certain Categories of Pre-Petition*
Claims requests Bankruptcy Court approval for debtor's proposal to pay all pre-petition
claims of less than \$5,000 in advance of any plan confirmation. These creditors are not asked
to surrender their right to vote on the plan in consideration.

1 Neither motion takes any account of the competing plan the CPUC is filing on April
2 15, 2002.

3 4 ARGUMENT

5 I. THE PROPONENTS' SETTLEMENT WITH THE SENIOR DEBTHOLDERS 6 CANNOT BE APPROVED BECAUSE IT EXCEEDS THE COURT'S AUTHORITY 7 UNDER SECTION 363(b) AND BANKRUPTCY RULE 9019

8 A. Section 363 Does Not Authorize Approval of Agreements Requiring Creditors 9 To Vote In Favor of A Plan

10 Proponents rely on Bankruptcy Code § 363 and Federal Rule of Bankruptcy Procedure
11 9019 in support of their request for approval of the Settlement and Support Agreement.
12 Neither § 363 nor Rule 9019 authorizes this result. Section 363 permits the trustee to "use,
13 sell, or lease, other than in the ordinary course of business, property of the estate." 11 U.S.C.
14 § 363(b). No interpretation of these words could authorize the Bankruptcy court to approve
15 an agreement requiring creditors to vote in favor of the Proponents' plan.

16 Not surprisingly, courts have found § 363(b) does not permit a settlement requiring a
17 particular vote on a plan. In one important case not found in the moving papers, *In re Braniff*
18 *Airways, Inc.* 700 F.2d 935 (5th Cir.), *reh'g denied sub. nom Pension Ben. Guar. Corp. v. Braniff*
19 *Airways, Inc.*, 705 F.2d 450 (5th Cir. 1983), the Fifth Circuit refused to permit the debtor to do
20 just what the proponents wish here: settle a matter and require a vote in favor of a plan. The
21 Fifth Circuit held the proposed settlement exceeded the scope of § 363:

22 [T]he secured creditors were required to vote a portion of their deficiency
23 claim in favor of any future reorganization plan approved by a majority of the
24 unsecured creditors' committee. [S]uch action is not comprised by the term,
"use, sell, or lease" and it thwarts the Code's carefully crafted scheme for
creditor enfranchisement where plans of reorganization are concerned.

25 *In re Braniff Airways, Inc.*, 700 F.2d at 940. See *Official Comm. of Unsecured Creditors v. Cajun*
26 *Electr. Power Coop., Inc. (In re Cajun Electr. Power Coop., Inc.)*, 119 F.3d 349, 354-55 (5th Cir.
27 1997) (Section 363 does not authorize approval of settlements which are "sub rosa" plans
28 because they restrict creditors' votes on plans, among other things).

1 Rule 9019 authorizes the Bankruptcy Court to approve a settlement or compromise.
2 No part of the rule suggests approval of an agreement requiring affirmative votes on a plan
3 is permitted.

4
5 B. Case Law Does Not Authorize Settlements Requiring Plan Approvals When
6 Creditors Have Not Evaluated and May Not Even Consider Alternatives

7 Case law approving settlements which require affirmative plan votes is factually
8 distinguishable and unpersuasive. In *In re Marvel Entertainment Group, Inc.*, 222 B.R. 243 (D.
9 Del.) *rev'd on other grounds*, 140 F.3d 463 (3d Cir. 1998) for instance, the district court (having
10 withdrawn the reference of a bankruptcy case) approved a settlement calling for votes to
11 support a plan. Likewise, in *In re Lion Capital Group*, 49 B.R. 163 (Bankr. S.D. N.Y. 1985), the
12 bankruptcy court approved a settlement of litigation requiring a party to vote in support of a
13 plan.

14 *Marvel* and *Lion Capital* are distinguishable from the proposal for plan support
15 represented by the Settlement and Support Agreement. In *Marvel*, the party agreeing to
16 support a creditors' plan was the chapter 11 trustee for the bankruptcy estate. The settlement
17 approved by the District Court in *Marvel* was premised on a chapter 11 trustee's conscious
18 decision to accept a plan as the preferred alternative after extensive efforts to identify
19 alternative plans. *In re Marvel*, 222 B.R. at 249 (concluding the trustee only agreed to the
20 settlement "after concluding that the . . . plan is the best alternative for [the debtor, Marvel]."
21 *Id.* at 250. Similarly, in *Lion Capital*, the creditors were only required to approve a plan that
22 contained the terms of their agreement, not a particular plan. *In re Lion Capital*, 49 B.R. at 177.
23 The settlement did not contain provisions preventing the creditors from considering
24 alternative plans. Thus, to the extent there is case authority to support settlements tied to
25 votes on plans, this authority is premised on a party's right to review alternative plans or, at
26 least, the right to review alternative plans containing required terms.

27 Here, by contrast, the Settlement and Support Agreement required parties agree to
28 vote for the Proponents' plan of reorganization in exchange for post-petition interest

1 payments. The Senior Debtorholders agreed to this term before having an opportunity to
2 consider alternative plans which could not have been filed in any event given debtor's
3 exclusivity under 11 U.S.C. § 1121. The agreement forbids creditors from *thinking about*
4 voting for another plan. These provisions are unique and put the Settlement and Support
5 Agreement into a class by itself. No case permits the court to approve a settlement requiring
6 an affirmative plan vote where no opportunity exists to review alternative plans or to
7 consider alternative plans.

8
9 **II. THE PROPONENTS' SETTLEMENT WITH THE SENIOR DEBTORHOLDERS**
10 **CANNOT BE APPROVED BECAUSE IT VIOLATES THE BANKRUPTCY CODE**

11 A. The Settlement and Support Agreement Violates the Spirit and Intent of the
12 Bankruptcy Code by Requiring Votes in Favor of Debtor's Plan and Muzzling
13 Dissent

14 The Settlement and Support Agreement constitutes a trade: creditors will receive
15 interest payments at a negotiated rate in consideration for a commitment to vote "yes" on the
16 Proponents Plan of Reorganization. The United States Trustee challenges the wisdom of
17 approving this provision especially in view of the timing of the agreement. The Proponents
18 reached the agreement with what was then called the "ex-officio" creditor group on January
19 13, 2002, just a few days before the January 16, 2002 hearing on the Proponents request to
20 extend exclusivity. Settlement and Support Agreement, Preamble and Recitals, p. 2. The
21 final version of the document is dated February 12, 2002, a day prior to the deadline imposed
22 by the Bankruptcy Court on the CPUC for submission of its "term sheet."

23 The Proponents' obvious intention when they announced the agreement during the
24 original hearing on the Proponents' motion to extend exclusivity must have been to persuade
25 the Bankruptcy Court that any alternative proposal would not be acceptable to creditors. It
26 is important that parties had no meaningful opportunity to review the conditions in
27 connection with the exclusivity hearing.

28 The carefully timed Settlement and Support Agreement seems intended to co-opt
chapter 11 plan processes. At the time the Senior Debtholders originally agreed to support

1 the Proponents' plan, there was no competing plan and debtor retained exclusivity. The
2 second and final Settlement and Support Agreement of February 12, 2002, was agreed upon
3 just a day prior to the filing of the CPUC's term sheet. These creditors, who must wish
4 desperately to receive some payment on their \$3 billion in unsecured claims, literally have
5 given up their rights to even *think* about any plan alternative to the Proponents' plan. The
6 United States Trustee urges the Bankruptcy Court to conclude it is not appropriate for
7 Proponents to require votes on their plan in consideration for the extra statutory payment of
8 unsecured, pre-petition claims.

9 The agreement further requires that no subscribing creditor may speak against the
10 plan or any disclosure made by the Proponents. The Proponents' attempt to prohibit
11 communication about the case sets a dreadful precedent. Public information about
12 bankruptcy cases is dependent on the intervention of creditors and the Bankruptcy Court's
13 public stature. Allowing a party to buy silence – that is to offer consideration to another
14 party for *not* speaking out – would serve to circumvent the Bankruptcy Code and public
15 integrity.

16
17 B. The Settlement and Support Agreement Violates the Bankruptcy Code by
18 Soliciting Votes Prior to the Bankruptcy Court's Approval of the Disclosure
19 Statement

20 Bankruptcy Code § 1125 flatly prohibits solicitation of votes on a plan of
21 reorganization “unless, at the time of or before such solicitation, there is transmitted to such
22 holder the plan or a summary of the plan, and a written disclosure statement approved . . .
23 by the court as containing adequate information.” 11 U.S.C. § 1125(b). There is no approved
24 disclosure statement, nor was there any approved disclosure statement when the parties
25 executed the Settlement and Support Agreement on January 12, 2002. Approving the
26 Settlement and Support Agreement and its mandated creditor affirmation of the Proponents'
27 plan violates § 1125(b). *Century Glove, Inc. v. First American Bank of New York*, 860 F.2d 94, 100
28 (3d Cir. 1988) (solicitation for votes prior to approval of any disclosure statement unlawful).

1 Good reason supports the Bankruptcy Code's prohibition on pre-approval solicitation.
2 The Bankruptcy Appellate Panel of the Ninth Circuit described this reasoning:

3 Section 1125(b) provides that no one is permitted to "solicit" plan acceptances or
4 rejections until a disclosure statement has been approved by the bankruptcy court
5 and transmitted to creditors along with the proposed plan of reorganization. At a
6 minimum, § 1125(b) seeks to guarantee that a creditor receives adequate
7 information about the plan before the creditor is asked for a vote. *Century Glove*,
860 F.2d at 100 (citing the legislative history of § 1125).

8 *Duff v. U.S. Trustee (In re California Fidelity, Inc.)*, 198 B.R. 567, 571 (Bankr. 9th Cir. 1996).

9 Because there is no approved disclosure statement even today, the Proponents' solicitation
10 for creditor votes as a *quid pro quo* for post-confirmation, pre-confirmation interest payments
11 to creditors was improper.

12
13 C. The Settlement and Support Agreement Frustrates the Court's Decision to
14 Terminate Exclusivity in Favor of the California Public Utilities Commission

15 Approval of the Settlement and Support Agreement is inconsistent with the
16 Bankruptcy Court's decision to authorize the CPUC to file a competing chapter 11 plan. The
17 Settlement and Support Agreement locks the majority of the unsecured creditor class (Class 5
18 under the Proponent's Second Amended Plan of Reorganization) into voting for the plan.
19 The purpose of filing a competing plan is to present alternative methods of reorganization to
20 creditors. The Proponents' purpose in asking the Bankruptcy Court to approve the
21 Settlement and Support Agreement is to restrict creditors to choosing a single, as yet-
22 unapproved plan of reorganization. The Bankruptcy Court should deny approval of the
23 settlement to give meaning to its decision to allow the CPUC to file a plan.

24
25 D. The Settlement and Support Agreement Violates Concepts of Pro-Rata
26 Distribution - Not All Unsecured Creditors Will Be Paid Interest Under the
27 Proponents' Proposal

28 The Proponent's offer to pay interest does not extend uniformly to the creditor body.
The Support and Settlement Agreement requires any "Accepting Senior Debtholder" to agree

1 to be bound by the terms of the Support and Settlement Agreement in order to receive post-
2 petition interest payments. Obviously, any party who supports a plan other than the
3 Proponent's plan will not be paid post-petition interest. The motion by its terms prohibits
4 participation by creditors with sensitive claims: environmental, fire suppression, tort and
5 chromium claimants. Assuming *arguendo* debtor may pay interest on claims post-petition,
6 this provision violates the Bankruptcy Code's principle of pro rata distribution among
7 similar unsecured claims. 11 U.S.C. §§ 726, 1129 (b)(1); *Official Committee of Equity Security*
8 *Holders v. Mabey*, 832 F.2d at 302; *In re FCX, Inc.*, 60 B.R. 405, 410-11 (E.D.N.C. 1986).

9
10 E. The Settlement and Support Agreement Unlawfully Authorizes the Payment of
11 Post-Petition Fees and Expenses to the Professionals Employed by Unsecured
12 Creditors

13 The Settlement and Support Agreement requires the Proponents to pay the "reasonable
14 pre- and post- Petition Date costs and expenses of the Senior Debtholders, including the
15 reasonable fees and expenses of counsel for the Senior Debtholders." Settlement and
16 Support Agreement ¶ 19. The Bankruptcy Code and decisional law interpreting the Code do
17 not authorize this result. The Ninth Circuit has held federal law governs entitlement to
18 attorneys' fees when federal law controls the substantive issue before the Court. *Johnson v.*
19 *Righetti (In re Johnson)*, 756 F.2d 738, 741 (9th Cir.), *cert. denied*, 474 U.S. 828, 106 S.Ct. 88 (1985).
20 There is no general right to attorneys' fees in bankruptcy. *Ford v. Baroff (in re Baroff)*, 105 F.3d
21 439, 441 (9th Cir. 1997); *cited with approval by Hassen Imports Partnership v. KWP Financial VI (In*
22 *re Hassen Motors Partnership)*, 256 B.R. 916, 921-922 (Bankr. 9th Cir. 2000) (Montali, J.). The
23 only ostensible legal issue presented by the settlement motion is the interest rate the
24 Proponents ought to use for claims paid from this immensely solvent bankruptcy estate,
25 which can only be seen as a federal question. Absent a bankruptcy statute authorizing fees
26 for bankruptcy related work, no fees should be authorized. *Hassen Motors Partnership*, 256
27 B.R. at 923 ("the nature of the issues litigated arise solely in bankruptcy and federal
28 bankruptcy attorneys' fee policy is clear . . ."). Thus, no authority exists for the payment of
attorneys' fees incurred by counsel for the unsecured creditors.

1 **III. PAYMENT OF UNSECURED CLAIMS PRIOR TO CONFIRMATION IS**
2 **PROHIBITED**

3 A. Neither Motion Should Be Approved Because The Bankruptcy Code Does Not
4 Authorize Payment of Unsecured, Pre-Petition Claims Outside a Confirmed
5 Plan of Reorganization

6 Bankruptcy proceedings are governed by statutes. Nowhere in the Bankruptcy Code
7 or its enabling rules did Congress authorize the payment of unsecured pre-petition claims
8 prior to the Bankruptcy Court's approval of a plan of reorganization. The two motions seek
9 approval to pay pre-petition claims and cannot be approved.

10 The Bankruptcy Code does not by its terms permit distributions to unsecured
11 creditors outside a plan of reorganization approved by the bankruptcy court. *Official*
12 *Committee of Equity Security Holders v. Mabey*, 832 F.2d 299, 302 (4th Cir. 1987). The Code
13 prohibits "piecemeal, pre-confirmation payments to certain unsecured creditors." *Id*; 11
14 U.S.C. §§ 1122(a), 1123(a)(4). Payments to creditors absent a confirmed plan also violates
15 Bankruptcy Rule 3021 ("After confirmation of a plan, distributions shall be made to creditors
16 whose claims have been allowed . . .") FED. R. BANKR. P. 3021(emphasis added). It is
17 premature to consider the payment of pre-petition claims.

18 The structure of the Bankruptcy Code compels what would have seemed an obvious
19 conclusion: payment of claims must await a confirmed plan.

20 Creditors are parties who hold claims. 11 U.S.C. § 101(5) and (10). Creditors must
21 look to property of the bankruptcy estate for the satisfaction of their claims. Section 541
22 defines property of the estate broadly to include all interests in real and personal property.
23 11 U.S.C. § 541(a). To breathe life into the unquestionable principle of pro rata distribution
24 that is the hallmark and genius of a bankruptcy case, the Bankruptcy Code protects the estate
25 from creditor enforcement and collection efforts after the case is commenced. The automatic
26 stay prohibits the "commencement or continuation . . . of a judicial, administrative, or other
27 action or proceeding against the debtor that was or could have been commenced before the
28 commencement of the case under this title, or to recover a claim against the debtor that arise

1 before the commencement of the under this title." 11 U.S.C. § 362(a) (1). More specifically,
2 the Bankruptcy Code prohibits "any act to collect, assess, or recover a claim against the
3 debtor that arose before the commencement of the case under this title." 11 U.S.C. § 362(A)
4 (6) (emphasis added).

5 Estate property is available for distribution to creditors only upon confirmation. At
6 confirmation, the automatic stay dissolves. 11 U.S.C. § 362(c) (2)(c). The Bankruptcy Code
7 discharges all claims, 11 U.S.C. 1141(d), except the obligations imposed by the confirmed
8 plan. 11 U.S.C. § 1141(a). Property of the estate reverts in the debtor, 11 U.S.C. § 1141(b),
9 except to the extent the confirmed plan provides otherwise. 11 U.S.C. § 1141(c). Finally, the
10 debtor "shall carry out the plan and shall comply with any orders of the court." 11 U.S.C. §
11 1142(a).

12 Having commenced a bankruptcy case under chapter 11, the Proponents must await
13 confirmation of its plan to pay pre-petition claims.

14 B. Section 105 Does Not Authorize the Court to Violate the Bankruptcy Code's
15 Prohibition on Payment of Pre-Petition Claims Outside a Confirmed Plan of
16 Reorganization

17 The Proponents have not cited any specific statutory authority in support of their
18 request to pay pre-petition claims. Instead, the Proponents rely on the court's equity power
19 under section 105(a) for the proposition it is permissible to pay pre-petition, non-priority
20 claims prior to the approval of any disclosure statement let alone a plan. While the
21 Bankruptcy Courts do retain some equity power under section 105(a), the Courts are not
22 empowered to use those equity powers in violation of Congress's intent. Rather, the equity
23 powers were intended to provide the bankruptcy court an avenue for ensuring that
24 Congress's intent is achieved. Consequently, the use of section 105(a) to achieve a result not
25 intended by Congress would constitute an abuse of the court's equity powers.

26 Section 105(a) of the Bankruptcy Code provides that "[t]he court may issue any order,
27 process, or judgment that is necessary or appropriate to carry out the provisions of this title."
28 11 U.S.C. § 105(a). Section 105 only allows the court the ability to use equity to "fulfill some

1 specific Code provision." *In re Fesco Plastics Corp.*, 996 F.2d 152, 154 (7th Cir. 1993)(citing
2 *Norwest Bank Worthington v. Ahlers*, 485 U.S. 197, 206 (1988)). In other words, "when a specific
3 Code section addresses an issue, a court may not employ equitable powers to achieve a result
4 not contemplated by the Code." *Id.* (citing *In re Morristown & Erie R. Co.*, 885 F.2d 98, 100 (3d
5 Cir. 1989)); see also *In re Joint E. & S. Dist. Asbestos Litigation*, 982 F.2d 721, 751 (2d Cir. 1992).
6 No provision of the Bankruptcy Code authorizes pre-confirmation payment of claims.
7 Section 105(a) cannot substitute for a statutory scheme Congress never enacted.

8
9 C. No Binding Case Law Supports the Proponents Unusual Request to Pay Pre-
10 Petition Claims Now

11 1. The "Doctrine Of Necessity" Is Rarely Applied and Is Severely
12 Limited by the Ninth Circuit

13 Apparently because there is no statutory authority for paying claims prior to
14 confirmation, the Proponents rely principally on the "doctrine of necessity." The so-called
15 doctrine is not widely employed in the Ninth Circuit and has been acknowledged only on a
16 limited basis by the Circuit Court itself. See *In re Adams Apple, Inc.*, 829 F.2d 1484, 1490 (9th
17 Cir. 1987). Tellingly, the only Ninth Circuit case touching on the doctrine, *In re Adams Apple*,
18 has nothing whatever to do with the request here: the Ninth Circuit concluded a creditor
19 who relied on an order of the bankruptcy court cross collateralizing the creditor's pre-
20 petition debts with the debtor's post-petition assets was entitled to the safe harbor of 11
21 U.S.C. 364(e).

22 In any event, the "doctrine of necessity" does not apply. The district court in *In re*
23 *FCX, Inc.* held the doctrine did *not* permit the debtor to pay pre-petition payroll, payroll taxes
24 and grain purchase expenses because doing so would have subordinated some creditors'
25 claims:

26 This court finds that by authorizing the payment of pre-petition
27 indebtedness . . . the Bankruptcy Court effectively subordinated the claims of
28 the remaining unsecured creditors. Such subordination is not authorized
under the law absent inequitable conduct on the part of these remaining
unsecured creditors.

1
2 Section 507(a) does not set forth a priority of payment with respect to the claims
3 authorized by the Bankruptcy Court. By subordinating the claims of the
4 remaining unsecured creditors to these claims, the bankruptcy court has set up
5 a priority within the class of general unsecured creditors not established by
6 Congress.

7 *In re FCX, Inc.*, 60 B.R. 405, 410-11 (E.D.N.C. 1986). If there is life in the “doctrine of
8 necessity” one might reasonably expect payroll and health insurance for workers to fall
9 within its purview.

10 The doctrine’s limited application is reflected in the Ninth Circuit’s *Adams Apple*
11 decision. The court opined that unequal treatment may be appropriate only when
12 “necessary for the rehabilitation, in such contexts as (i) pre-petition wages to key employees;
13 (ii) hospital malpractice premiums incurred prior to the filing; (iii) debts to providers of
14 unique and irreplaceable supplies; and (iv) peripheral benefits under labor contracts.” *In re*
15 *Adams Apple, Inc.*, 829 F.2d at 1490. Not a single one of those factors apply here.

16 2. Even If the Doctrine of Necessity is Enforceable, It Does Not
17 Apply Here

18 Many courts have refused to permit payments on pre-petition claims in cases with fact
19 patterns considerably more compelling than presented here. In *Official Unsecured Committee*
20 *of Equity Security Holders v. Mabey*, the Fourth Circuit ruled that the debtor could not pay the
21 medical expenses of Dalkon Shield victims absent a plan of reorganization. “While one may
22 understand and sympathize with the district court’s concern for the Dalkon Shield
23 claimants . . . the creation of the Emergency Treatment Fund at this stage of the Chapter 11
24 proceedings violates the clear language and intent of the Bankruptcy Code . . .” 832 F.2d at
25 302. Likewise, in *In re Structurlite Plastics Corp.*, 86 B.R. 922, 931 (Bankr. S.D. Ohio 1988), the
26 bankruptcy court refused to allow the debtor to pay pre-petition health and welfare claims
27 (“it has not been established that the exigencies of this case demand that the Court authorize
28 payment of medical claims.”) No similar urgency or exigency accompanies the Settlement
Agreement.

- 1
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10
- 11
- 12
- 13
- 14
- 15
- 16
- 17
- 18
- 19
- 20
- 21
- 22
- 23
- 24
- 25
- 26
- 27
- 28

Dated this 20th day of March, 2002

PATRICIA A. CUTLER
STEPHEN L. JOHNSON
EDWARD G. MYRTLE
MARGARET H. MCGEE

OBJECTION TO MOTION APPROVE STLMT AGM AND PAY PRE-PET. CLAIMS

1 **PROOF OF SERVICE**

2 I, the undersigned, state that I am employed in the City and County of San Francisco,
3 State of California, in the Office of the United States Trustee, at whose direction the service was
4 made; that I am over the age of eighteen years and not a party to the within action; that my business
address is 250 Montgomery Street, Suite 1000, San Francisco, California 94104, that on the date set
out below, I served a copy of the attached;

5 **U.S. TRUSTEE'S OBJECTION TO MOTIONS TO APPROVE (1) SETTLEMENT AND SUPPORT**
6 **AGREEMENT (2) PAYMENT OF CERTAIN PRE-PETITION CLAIMS**

7 each party listed below by placing such a copy, enclosed in a sealed envelope, with prepaid postage
thereon, in the United States mail at San Francisco, California, addressed to each party listed below.

8 **Debtor's Attorney**

9 James L. Lopes
10 William J. Lafferty
Howard Rice Nemerovsky et al.
11 Three Embarcadero Center, 7th Floor
San Francisco, CA 94111-4065

Attorney for Official Creditors Committee

Paul S. Aronzon, Esq.
Robert Jay Moore, Esq.
Milbank, Tweed, Hadley & McCloy LLP
601 South Figueroa Street, 30th Floor
Los Angeles, CA 90017 5735

12 **Attorney for PG & E Corporation**

13 Weil Gotshal & Manges LLP
767 Fifth Avenue
New York, NY 10153

Marc S. Cohen, Esq.
Kaye Scholer LLP
1900 Avenue of the Stars, Suite 1700
Los Angeles, CA 90067

14 **Senior Debtholders**

15 James E. Spiotto
16 Chapman & Cutler
111 West Monroe Street
17 Chicago, IL 60603-4080

18
19
20
21 I declare under penalty of perjury that the foregoing is true and correct. Executed at San
22 Francisco, California on March 20, 2002.

23 By: 

24 A. LEE
25
26
27
28